# Fund Accounting

Lcdo. Edwin Renán Maldonado, CPA, LL.M© Prim. Sem. 2016-17.

#### Textbook: Government and Not-for-Profit Accounting, Granof

This presentation contains information, in addition to the material prepared and provided by the professor, from the book <u>Government and Not-for-Profit Accounting</u>, 7<sup>th</sup>. Ed., <u>Granof</u> which is the textbook assigned for the course CONT 4059 – "Contabilidad para Entidades que no son Negocios" at the University of Puerto Rico, Río Piedras Campus.

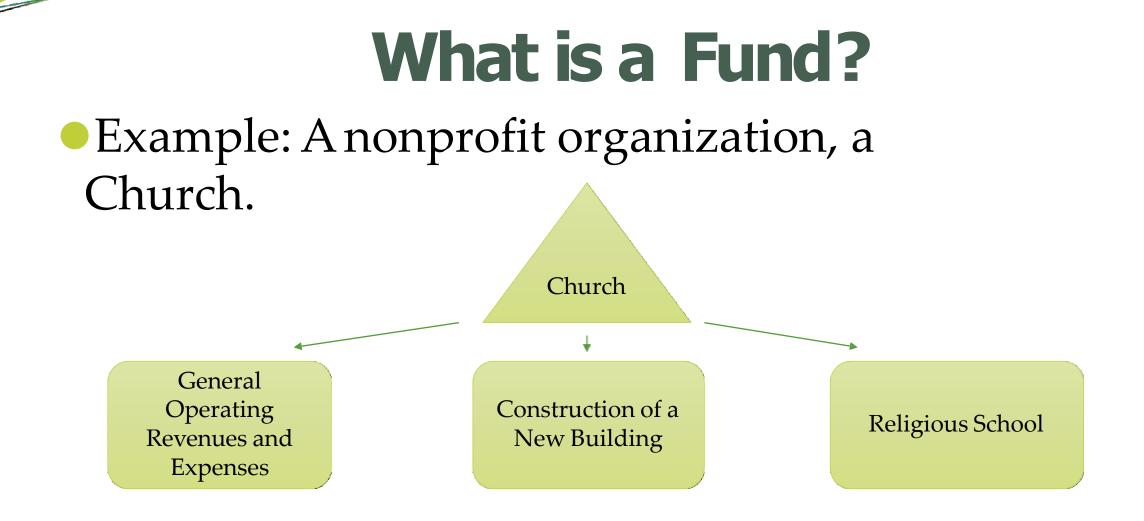
# What is a Fund?

• A fund is a fiscal and an accounting entity.

 Each fund has its own self-balancing set of accounts from which financial statements can be prepared.

# What is a Fund?

• Thus governmental and not-for-profit entities customarily use several funds to account for their resources and activities.



# **Governmental Funds**

- Main Types of Governmental Funds:
  - **1.** Governmental Activities: Those financed<br/>through taxes and intergovernmental grants.
  - 2. **Business-Type Activities**: Those financed predominantly through <u>user</u> charges.
  - **3. Fiduciary Activities**: Those for which the government acts as a <u>trustee</u> or agent.

- Governmental Activities
  - 1. General fund
  - 2. Special revenue funds
  - 3. Debt service funds
  - 4. Capital projects funds
  - 5. Permanent funds

#### 1. <u>General Fund</u>

- The general fund is the most significant fund maintained by all state and local governmental entities.
- It is used to account for all resources that are not legally or contractually restricted or arbitrarily set aside for specific activities.

#### 1. <u>General Fund</u>

 In a city or other general-purpose government, it embraces most major governmental functions:

Police

• Fire

•Street maintenance

General administration

#### 2. Special Revenue Funds

- Special revenue fund are established to account for specific revenue streams that are legally restricted or committed for specific purposes.
- Accounts for financial resources that are restricted or committed (does not include assigned) to <u>expenditure for specific purposes</u> other than debt service or capital projects.

## 2. <u>Special Revenue Funds</u>

- Examples:
  - •Gasoline tax revenues that must be used for highway maintenance.
  - •Hotel occupancy taxes earmarked for specific purposes.
  - Private donations that must be used to repair and maintain parks and other recreational facilities.

#### 3. <u>Debt Service Funds</u>

- Debt service funds are a particular type of special revenue fund
- In that they are maintained to account for resources restricted, committed, or assigned for a specific purpose: the payment of principal and interest on all general long-term obligation debt.

#### 3. <u>Debt Service Funds</u>

- The debt covenants often require that the borrowing government set aside financial resources intended for servicing the debt.
- Debt service funds derive their resources from other funds, or from taxes or fees dedicated for debt service.

#### 4. Capital Projects Funds

• They are maintained to account for, and report, financial resources that are restricted, committed, or assigned to be used for capital outlays, including the acquisition or construction of major capital facilities and other capital assets.

#### 4. Capital Projects Funds

• Capital projects funds typically derive their resources from the proceeds of bonds.

• However, they may also receive resources that were initially received by other funds and subsequently earmarked for the acquisition of capital assets.

#### 5. <u>Permanent Funds</u>

 Permanent funds are relatively new type of governmental fund, a creation of the GASB Statement No. 34 reporting model.

 Permanent funds may spent only the income they generate, not the principal.

#### 5. <u>Permanent Funds</u>

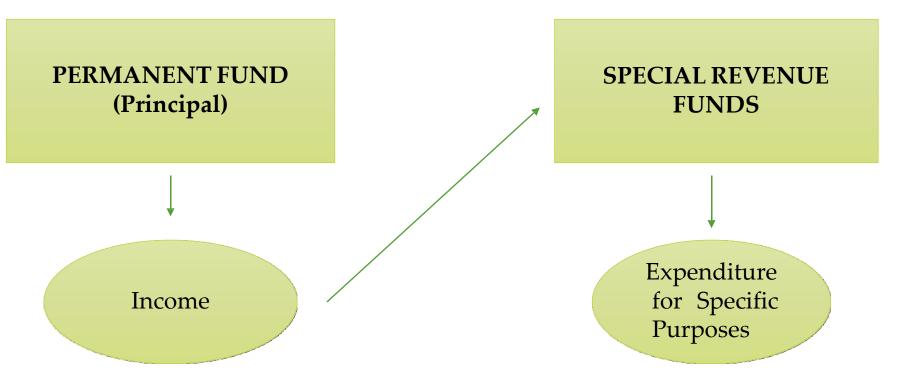
• Example: Suppose that a government received a donation to support one of its parks. The resources received were to be invested and only the income, not the principal, could be expended.

#### 5. <u>Permanent Funds</u>

• **Example**: The government would establish a permanent fund to account for and maintain the donation (the principal).

• As income is earned, the government would transfer it to a special revenue fund, from which it could be used for the intended purpose.

- 5. <u>Permanent Funds</u>
- Example:



#### 1. <u>Enterprise Funds</u>

• Enterprise funds are used to accounts for businesstype activities in which the government provides goods or services on a user-charge basis to the general public at large.

• The resources of the fund must be kept intact and cannot be commingled with those of the government's other funds.

- 1. <u>Enterprise Funds</u>
- Example:

•Utilities, such as electric, water, and sewer.

- Hospital
- Mass Transportation

Convention and entertainment facilities

#### 2. Internal Service Funds

• This funds, like enterprise funds, are used to account for business-type activities, but they provide goods or services to other funds, departments, or agencies within the same governmental unit (or occasionally to other governments).

#### 2. Internal Service Funds

#### • Example:

• A vehicle repair service that maintains and service the cars and trucks of the police department, fire department, and so forth.

•An electronic data processing department that maintains records and performs computer services for all other departments.

#### <u>General</u>

- These funds are used to account for assets held by a government in a trust or agency capacity for others, which include employees, other government, and specific individuals, corporations, or not-for-profit organizations.
- Accordingly, their activities do not result in revenues or expenses to support the government's programs.

#### 1. <u>Trust Funds</u>

• A trust fund is defined as a "fund held by one person (trustee) for the benefit of another, pursuant to the provisions of a formal trust agreement."



#### 1. <u>Trust Funds</u>

- There are three types of Trust Funds:
  - Pension
  - Investment
  - Private Purpose

### 2. <u>Agency Funds</u>

• Agency funds are custodial in nature and are used to accounts for assets held, usually for a short period, on behalf of other governments, funds, not-for-profit entities, or individuals.

• Examples:

• Taxes collected by one government for the benefit of another.

#### **Governmental Funds** Summary

#### **Governmental Funds**

- General Fund
- Special Revenue Funds
- Capital Projects Funds
- Debt Service Funds
- Permanent Funds

#### **Proprietary Funds**

- Internal Service Funds
- Enterprise Funds

#### **Fiduciary Funds**

- Agency Funds
- Trust Funds

# What Characterizes Funds?

Accounting Equation that describes a business entity:

## **Assets – Liabilities = Owner's Equity**

#### \$10,000 - \$6,000 = \$4,000

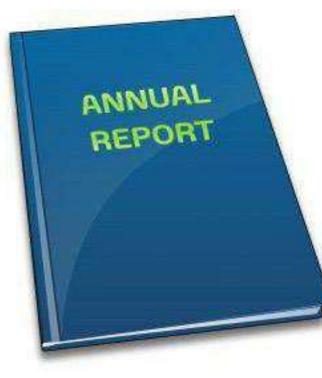
# What Characterizes Funds?

#### Accounting Equation for Fund Accounting:

#### **Assets – Liabilities = Fund Balance\***

#### 10,000 - 6,000 = 4,000

\* This equation will be modified later.



- CAFR (GASB Statement No. 34)
- 1. Auditor's report
- 2. MD&A (Management's discussion and analysis)
- 3. Basic Financial Statements
  - a. Government Wide Statements
  - b. Fund Statements
- 4. Required Supplementary Information RSI (Other than MD&A)
- 5. Combining the individual fund statements and schedules (if required)

#### Components of the Annual Financial Report

Management's Discussion and Analysis

#### **Basic Financial Statements**

Governmentwide Financial Statements Fund Financial Statements Notes to the Financial Statements

- 1. <u>Auditor's Report</u>
- Opinion of the CPA's Firm.



KPMG LLP American International Plaza Suite 1100 250 Muñoz Rivera Avenue San Juan, PR 00919-1919

#### **Independent Auditors' Report**

The Honorable Governor and Legislature Commonwealth of Puerto Rico San Juan, Puerto Rico

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Commonwealth of Puerto Rico (the Commonwealth) as of and for the year ended June 30, 2014, and the related notes to basic financial statements, which collectively comprise the Commonwealth's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the following entities, funds and activities:

- o Governmental Activities
  - Puerto Rico Public Housing Administration, which represents 14.17% and 2.17% of the total assets and revenues, respectively, of the General Fund.
  - Office for the Administration of the Sales and Acquisition Fund of the Puerto Rico Department of Housing, which represents 0.58% and 0.02% of the total assets and revenues, respectively, of the General Fund.
  - Office for the Improvements of Public Schools, which represents 0.59% and 0.00% of the total assets and revenues, respectively, of the General Fund.
  - Labor Development Administration, which represents 0.32% and 0.31% of the total assets and revenues, respectively, of the General Fund.
  - Public Buildings Authority spacial revenue, debt service, and capital projects funds, which are non-

- 2. <u>Management's Discussion and Analysis</u>
- Brief objective narrative providing management's analysis of the government's financial performance.
- This is basically "Tell it like it is."

### COMMONWEALTH OF PUERTO RICO

Management's Discussion and Analysis (Unaudited)

June 30, 2014

### **Management's Discussion and Analysis**

This management's discussion and analysis section (MD&A) provides a narrative overview and analysis of the financial activities of the Commonwealth of Puerto Rico (the Commonwealth) for the fiscal year ended June 30, 2014. The MD&A is intended to serve as an introduction to the Commonwealth basic financial statements, which have the following components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. The MD&A is designed to (a) assist the reader in focusing on significant matters, (b) provide an overview of the Commonwealth's financial activities, (c) present an overview of results for the General Fund on a budgetary basis, and (d) highlight individual fund matters. The following presentation is by necessity highly summarized, and in order to gain a thorough understanding of the Commonwealth's financial condition, the financial statements, notes, and required supplementary information should be reviewed in their entirety.

### Financial Highlights

- The Commonwealth's Primary Government, which encompasses the Commonwealth's Governmental and Business-Type Activities, reported, in the government-wide financial statements, a net deficit position of approximately \$49.7 billion at June 30, 2014, comprising of approximately \$15.4 billion in total assets and approximately \$538 million in deferred outflows of resources, less approximately \$65.5 billion in total liabilities and approximately \$103 million in deferred inflows of resources.
- The net deficit position of the Commonwealth's Primary Government increased by approximately \$2.7 billion during fiscal year 2014. The net deficit position for Governmental Activities increased by approximately \$2.7 billion and the net position for Business-Type Activities decreased by \$6.2 million during the fiscal year 2014.
- The Commonwealth's Governmental Activities had total revenue of approximately \$17.8 billion for fiscal year 2014, which was lower than total expenses of approximately \$20.8 billion, but represented an increase of approximately \$1.6 billion in total revenue when compared to fiscal year 2013. The Commonwealth's

## Comprehensive Annual Financial Report (CAFR)

### 3(a). <u>Government-Wide Statements</u>

- The objective is to present a fairly broad condensed consolidated view of the financial position of the governmental entity.
- According to GAAP (GASB #34), there are just two required government-wide statements:
  - Statements of net position (balance sheet)
  - Statement of Activities (statement of revenue and expenses)
- The government-wide statements are prepared on a <u>full accrual</u> <u>basis</u>.

#### COMMONWEALTH OF PUERTO RICO

Statement of Net Position

June 30, 2014

(In thousands)

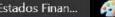
		t			
Assets:	(	Governmental activities	Business- type activities	Totals primary government	Component units
	10 <sup>-1</sup>	Contraction of the local division of the loc			3
Cash and cash equivalents in commercial banks Cash and cash equivalents in governmental banks Cash equivalents in Puerto Rico Government Investment Trust	5	152,065 420,925	56,380 115,646	208,445 536,571	1,756,820 278,974
Fund (PR GITF)		2.072		2 072	7,019
Investments		26.176	_	26.176	4.259.122
Collateral from securities lending transactions					158,834
Receivables - net:					Desta Carriera
Income and excise taxes		1,4\$3,305	1000	1,483,305	
Unemployment and other insurance premiums			4,169	4,169	53,486
Intergovernmental		553,665	4,998	558,663	363,655
Accounts		31,632	33,599	65,231	1,191,093
Loans		39		39	4,641,505
Accrued interest		41,607	49	41,656	200,106
Other		144,106	339	144,445	77,209
Due from net of allowance for uncollectibles:					
Primary government			100	0000000	249,446
Component units		73,708		73,708	2,223,259
Other governmental entities		13,121	7,305	20,426	741,074
Internal balances		11,041	(11,041)		
Inventories		10,733		10,733	443,527
Prepaid expenses		35,716		35,716	29,959
Other assets Restricted assets		15,797	4,542	20_339	149,385
Cash and cash equivalents in commercial banks		486,726	7,142	493,868	1,159,470
Cash and cash equivalents in governmental banks		1,409,600	181,228	1,590,828	224,256
Cash equivalents in PRGITF		\$0,725		80,725	
Cash and cash equivalents under the custody of U.S. Treasury		· · · · · · · · · · · · · · · · · · ·	415,032	415,032	
Sales and use tax receivable		113,706		113,706	
Unemployment and other insurance premiums receivable			59,528	59_528	
Intergovernmental receivable		56,277	10	56,287	
Receivables			160	160	100
Accrued interest			5,968	5,968	
Loans receivable from component units		510 305	490,916	490,916	2 602 060
Investments		519,705	38,735	558,440	3,603,069
Other Body Art Hild Same School and and and and a		1,099 44.657	25,978	27,077 44,667	65,208
Real estate held for sale or future development. Capital assets:		44,007	_	44,007	243,979
Land and other nondepreciable assets		1.864.742	6.872	1.871.614	5.838.886
Other capital assets – net of depreciation or amortization		6,275,220	58,558	6,333,778	24,294,353
Total assets	-	13,868,175	1,506,113	15,374,288	52,253,694
Deferred Outflows of Resources:					
Accumulated decrease in fair value of hedging derivatives		56,529	-	56.529	48,864
Loss on bonds refunding		481,007	-	481.007	272,462
Total deferred outflows of resources	1.1	527 525		537.536	221 226
L'OIAL GETEFFEG OUTLIOWS dI resources		537,536		055 150	321,326

Q

[]]

хI

P ch02 - PowerP... [ 2 - Fund Acco...





11:09 AM

8/18/2016

### June 30, 2014

### (In thousands)

	Pr			
Liabilities:	Governmental activities	Business- type activities	Totals primary government	Component units
Accounts payable and accrued liabilities	1,983,577	60,981	2,044,558	2,599,770
Deposits and escrow liabilities		-		5,986,088
Tax refunds payable	804,925		804,925	
Due to:	0.000.000.000			
Primary government		1		611,821
Component units	275,195	30,922	306,117	3,703,205
Other governmental entities	202,432	3,866	206,298	168,181
Securities lending obligations and reverse repurchase agreements		21000	and other of	198,797
Interest payable	745,029	16,671	761,700	760,078
Grant advances	8,960	10,011	8,960	r wwyw r v
Unearned revenue	56,549	20,755		109,233
		20,755	77,304	109,233
Notes payable to GDB	313,136		313,136	Contract (Section
Bond anticipation notes	8,391		8,391	
Liability for automobile accident insurance, workmen compensation,				
and medical claims	1997 - 19		van de service de la compañía de la	1,187,689
Hedging derivatives instruments - interest rate swaps	56,529	termine of the second sec	56,529	48,86
Liabilities payable within one year:				
General obligations and revenue bonds	522,400		522,400	1,028,114
Notes payable to component units	5,000		5,000	1,424,15
Liability under guaranteed obligation	949		949	and the second second
Capital leases	5,224		5,224	964
Compensated absences	833,235	2,199	835,434	206,524
Obligation for unpaid lottery prizes	000,000	55,343	55,343	2000
Congation for unpaid lottery prizes	00 250	732	99.084	26.004
Voluntary termination benefits	98,352		5 (T.C.) (T.C.) (1)	25,92/
Insurance benefits payable		63,661	63,661	
Other long-term liabilities	138,871	25,859	164,730	155,079
Liabilities payable after one year:			The second second	
Commonwealth appropriation bonds	571,236	and a	571,236	529,169
General obligations and revenue bonds	36,831,805	1000	36,831,805	18,976,981
Notes payable to GDB	2,044,120	278,292	2,322,412	5,600,433
Liability under guaranteed obligation	554,794		554,794	
Capital leases	166,594		166,594	28,758
Net pension obligation	14,591,482		14,591,482	
Other postemployment benefit obligation	268,834	1,834	270,668	
Compensated absences	585,531	15,900	601,431	346,910
Obligation for unpaid lottery prizes		131,214	131,214	
Voluntary termination benefits	979,834	5,144	984,978	197.043
Other long-term liabilities	2,088,284	6,891	2,095,175	\$73,694
Total liabilities	64,741,268	720,264	65,461,532	
Deferred Inflows of Resources:		720,204	05,401,552	44,767,479
Service concession arrangements				1,744,617
Gain on bonds refunding	103,446		103,446	1,044,01
Total deferred inflows of resources	103,446		103,446	1,744,61
let Position:	1202203668	2222/2222	2012/22/2010/04	1201012-0020
Net investment in capital assets	3,587,555	65,229	3,652,784	7,613,933
Restricted for:				
Capital projects	142,010		142,010	335,331
Debt service	247,676		247,676	778,593
Emergency services		10,173	10,173	
Lending activities	_	644,180	644,180	
Payment of insurance benefits		435,668	435,668	100
Public housing and welfare	115.873		115,873	106,490
Student loans and other educational purposes	**3,912		********	107,916
scouent roam and other educational purposes				1014410

40

### COMMONWEALTH OF PUERTO RICO

### Statement of Activities

Year ended June 30, 2014

### (In thousands)

				Program revenue		Net (expense) revenue and changes in net position						
			Charges	Operating	Capital	P	rimary governmen	t				
Functions		Expenses	for services	grants and contributions	grants and contributions	Governmental activities	Business-type activities	Total				
ary Government:												
vernmental activities:												
General government	\$	2,894,304	310,148	330,229	—	(2,253,927)	—	(2,253,927)				
Public safety		2,236,392	52,727	84,056	_	(2,099,609)	_	(2,099,609)				
Health		3,139,595	165,865	1,693,632	—	(1,280,098)	—	(1,280,098)				
Public housing and welfare		3,735,594	3,878	2,681,972	83,172	(966,572)		(966,572)				
Education		4,570,665	1,251	1,466,992	_	(3,102,422)	_	(3,102,422)				
Economic development		1,417,068	122,743	118,803	_	(1,175,522)	_	(1,175,522)				
Intergovernmental		371,719		·	_	(371,719)	_	(371,719)				
Interest and other	_	2,429,405				(2,429,405)		(2,429,405)				
Total governmental activities	_	20,794,742	656,612	6,375,684	83,172	(13,679,274)		(13,679,274)				
siness-type activities:												
Unemployment insurance		271,749	246,171	91,807	—	—	66,229	66,229				
Lotteries		714,199	923,233	_	—	—	209,034	209,034				
Puerto Rico Medical Services Administration		204,688	123,143	_	_		(81,545)	(81,545)				
Puerto Rico Water Pollution Control Revolving Fund		1,183	6,482	26,917	_	_	32,216	32,216				
Nonmajor proprietary funds	_	28,920	40,410	9,084			20,574	20,574				
Total business-type activities		1,220,739	1,339,439	127,808	_	_	246,508	246,508				
Total primary government	\$	22,015,481	1,996,051	6,503,492	83,172	(13,679,274)	246,508	(13,432,766)				
	=											

-

\_

\_

\_

#### Year ended June 30, 2014

### (In thousands)

				Program revenue			Net (expense) revenue and changes in			
			Charges	Operating	Capital	H	rimary governmen	t		
			for	grants and	grants and	Governmental	Business-type			
Functions		Expenses	services	contributions	<u>contributions</u>	activities	activities	Total		
nent Units:										
ernment Development Bank for Puerto Rico	\$	3,261,768	410,583	163,522	_	_	_			
to Rico Highways and Transportation Authority		1,200,978	304,630		228,398	_	_			
to Rico Electric Power Authority		4,954,848	4,468,922	_	44,959	_	_			
to Rico Aqueduct and Sewer Authority		1,208,777	1,127,422	_	25,906	_	_			
versity of Puerto Rico		1,406,004	182,203	125,335	5,091	_	_			
Insurance Fund Corporation		585,005	614,693		_	_	_			
to Rico Health Insurance Administration		2,570,182	1,575,705	_	_	_	_			
major component units	_	1,486,339	778,827	47,027	65,015					
Total component units	\$	16,673,901	9,462,985	335,884	369,369					
Revenue:	_									
me taxes						\$ 5,400,423	_	5,400,423		
s and use tax						1,294,445	_	1,294,445		
se taxes						3,363,611	_	3,363,611		
r taxes						168,078	_	168,078		
enue from global tobacco settlement agreement						72,012	_	72,012		
enue from State Insurance Fund Corporation						107,904	_	107,904		
enue from Puerto Rico Tourism Company						21,516	_	21,516		
nue from Automobile Accidents Compensation Adm	inistration					1,713	_	1,713		
its and contributions not restricted to specific								-		
rograms						126,255	_	126,255		
enue from primary government						_	_			
estricted investment (losses) earnings – net						11,624	14,257	25,881		
ar i i i i i i i i i i i i i i i i i i i						141,139		141,139		
IS						266,956	(266,956)			
Total general revenue and transfers						10,975,676	(252,699)	10,722,977		
in net position						(2,703,598)	(6,191)	(2,709,789)		
ition						(47.212.000)	792,268	(46 420 721)		
eginning of year, as previously reported ection of errors and adoption of new accounting pron	ouncement	rs (note 3)				(47,212,999) (522,406)	(228)	(46,420,731) (522,634)		
ition (deficit) - beginning of year, as adjusted and res	stated					(47,735,405)	792.040	(46,943,365)		

### Comprehensive Annual Financial Report (CAFR)

### 3(b). <u>Fund statements</u>

• The three main categories (*Governmental*, *Proprietary and Fiduciary*) of funds necessitate three sets of statements, one for each type of fund, with each containing a slightly different blend of statements.

## Comprehensive Annual Financial Report (CAFR)

### **Governmental Funds**

- 1. Balance sheet
- 2. Statement of revenues, expenditures, and changes in fund balances

#### 

. .

#### COMMONWEALTH OF PUERTO RICO

Balance Sheet – Governmental Funds

### June 30, 2014

(In thousands)

		General	Debt service	COFINA special revenue	COFINA debt service	Nonmajor governmental	Total governmental
Assets:							
Cash and cash equivalents in commercial banks Cash and cash equivalents in governmental banks Cash equivalents in PRGITF Investments	\$	114,068 289,127  10,600	 	9, <del>60</del> 0 170	 	37,997 122,198 2,072 15,406	152,065 420,925 2,072 26,176
Receivables – net:							
Income and excise taxes		1,483,305	—	—	—	—	1,483,305
Intergovernmental		541,422	—	—	—	12,243	553,665
Accounts		28,350	—	—	—	3,282	31,632
Loans			—	_	—	39	39
Accrued interest		41,531	_	_	—	76	41,607
Other		97,364	_	—	_	46,742	144,106
Due from:							
Other funds, net		51,974	—	—	—	4,959	56,933
Component units, net		56,010	—	—	—	17,698	73,708
Other governmental entities		—	_		—	13,121	13,121
Other assets		13,642	—		—	2,155	15,797
Restricted assets:							
Cash and cash equivalents in commercial banks		51,123	137	_	4	435,462	486,726
Cash and cash equivalents in governmental banks		16,648	1,133,933	_	18,788	240,231	1,409,600
Cash equivalents in PRGITF		_	_	_	_	80,725	80,725
Sales and use tax receivable		_	_	—	113,706	_	113,706
Intergovernmental receivable		_	56.277	_	_	_	56.277
Investments		_	_	_	407.371	112,334	519,705
Due from other funds		_	_	_	_	204,224	204,224
Other assets		_	_	_	657	442	1,099
Real estate held for sale or future development		_	_	_	_	2.052	2.052
Total assets	\$_	2,795,164	1,190,347	9,770	540,526	1,353,458	5,889,265
Liabilities, Deferred Inflow of Resources, and Fund Balances (Deficit): Liabilities:							
Accounts payable and accrued liabilities Tax refunds payable Due to:	\$	1,826,709 804,925	Ξ	4,329		143,548 —	1,974,678 804,925
Other funds		44,759	_	_	203.654	1.703	250.116
Component units		273.421	_	_		1.774	275,195
Other governmental entities		172.015	_	_	_	30.417	202.432
Interest payable		7,130	324,122	_	_	121,288	452,540
Grant advances		8,960	_	_	_	_	8,960
Unearned revenue		46.718	_	_	_	9.831	56,549
Notes payable to GDB		313,136	_	_	_		313,136
Bond anticipation notes payable			_	_	_	8,391	8,391
General obligation and revenue bonds		_	397,285	_	_	76,760	474.045
Voluntary termination benefits payable		746		_	_	/u,/uu	746
Total liabilities	-	3,498,519	721,407	4,329	203,746	393,712	4,821,713
Deferred Influence of Dec	_						
Deferred Inflows of Resources: Unavailable income taxes		1,012,801	_	_	_	_	1,012,801

45

#### COMMONWEALTH OF PUERTO RICO

#### Statement of Revenue, Expenditures, and Changes in Fund Balances - Governmental Funds

#### Year ended June 30, 2014 (In thousands)

	General	Debt service	COFINA special revenue	COFINA debt service	Nonmajor governmental	Total governmental
Revenue:					8	
Taxes:						
	\$ 5,108,866	—	—	_	_	5,108,866
Sales and use tax	648,494	_	_	645,951	_	1,294,445
Excise taxes	3,363,611	_	_	_	_	3,363,611
Property taxes	55,838	_	_		_	55,838
Other taxes	112,240	—	—	—	—	112,240
Charges for services	694,507				_	694,507
Revenue from global						
tobacco settlement agreement	72.130					72,130
Revenue from	72,150		_		_	72,150
component units	131.133	_	_	_	_	131,133
Intergovernmental	6,413,100	119,289	_	_	35,883	6,568,272
Interest and investment	0,110,100	110,200				
earnings (losses)	4.158	11,144	9	243	5,772	21.326
Other	133,385	·	_		7,891	141,276
Total revenue	16,737,462	130.433	0	646.194	49,546	17.563,644
	10,757,402	150,455		040,194	49,040	17,505,044
Expenditures: Current:						
General government	1,166,672	_	181	—	154,241	1,321,094
Public safety	2,159,009	—	—	_	723	2,159,732
Health	3,037,927	_	—		3,948	3,041,875
Public housing and welfare	3,413,529	_	—	_	17,124	3,430,653
Education	4,595,314	_	_		1,856 40,132	4,597,170
Economic development Intergovernmental	1,236,617 366,900	_	_		40,132 4.658	1,276,749 371,558
Capital outlays	95,736	_	_	_	102.615	198,351
Debt service:	55,750	_			102,015	190,001
Principal	1,962,638	397,285	333,300		330.954	3,024,177
Interest and other	237,832	617,098		652,795	402,059	1,909,784
Other – debt				,	,	-,,
issuance costs		36,821				36,821
Total expenditures	18,272,174	1,051,204	333,481	652,795	1,058,310	21,367,964
Deficiency						
of revenue under						
expenditures	(1,534,712)	(920,771)	(333,472)	(6,601)	(1,008,764)	(3,804,320)
Other financing sources (uses):						
Transfers in	1,846,666	737,639	374,941	9,066	1,080,567	4,048,879
Transfers out	(1,402,254)	(2,238,438)	(84,880)	(55,395)	(956)	(3,781,923)
Proceeds from long term						
debt issued	1,008,826	—	_		47,678	1,056,504
Issuance of refunding bond	—	3,500,000	_		—	3,500,000
Payments to refunded bond						
escrow agent	1 01 5	(466,574)	—	_	_	(466,574)
Sale of capital assets Discount on bonds issued	1,016	(345.000°	—	_	_	1,016
Termination payments on	_	(245,000)	—	_	_	(245,000)
swap agreements	_	(90,417)	_	_	_	(90,417)
		<u></u>				
Total other financing	1 454 954	1 107 010	9,00 0 CB	24 C 0000	1 107 000	4 000 405
sources (uses)	1,454,254	1,197,210	290,061	(46,329)	1,127,289	4,022,485

## Comprehensive Annual Financial Report (CAFR)

### **Proprietary Funds**

- 1. Balance sheet
- 2. Statement of revenues, expenses, and changes in net position
- 3. Statement of cash flows

## Comprehensive Annual Financial Report (CAFR)

### **Fiduciary Funds**

- 1. Statement of fiduciary net position
- 2. Statement of changes in fiduciary net position

## What Characterizes Funds?

• Under <u>GASB Statement No. 54</u>, governmental fund balance information is reported in five (5) different classifications, which provide a hierarchy indicating the extent to which the government is bound to honor constraints on the <u>specific purposes</u> for which amounts in the fund can be spent.

## What Characterizes Funds?

## Five (5) Different Classifications of Fund Balance

- 1. Nonspendable
- 2. Restricted
- 3. Committed
- 4. Assigned
- 5. Unassigned

Expendable Fund Balance

## What Characterizes Funds?

### Accounting Equation for <u>Governmental</u> Funds:

### **Assets – Liabilities = Fund Balance**

Nonspendable Restricted Committed Assigned Unassigned

\* Excludes Proprietary and Fiduciary Funds

## Nonspendable Fund Balance1. Nonspendable Fund Balance:

Includes amounts that are:

- not spendable form, or
- are legally or contractually required to be maintained intact.

## **Nonspendable Fund Balance**

•Legally or contractually required to me maintained intact.

•*Example*:

Endowment Gifts

•Bequests to be held in perpetuity.

## **Nonspendable Fund Balance**

- Not spendable form = Not expected to be converted to cash.
  - Example:
    - Inventory
    - Long-term note receivable

## **Nonspendable Fund Balance**

## • Funds must likely to be included:

### General

Permanent

### Exhibit 3 CITY OF CHICAGO, ILLINOIS BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2014 (Amounts are in Thousands of Dollars)

	General	an	eral, State nd Local Grants	31 <u>-</u>	Special Taxing Areas		Service Concession and Reserve	F	Bond, Note Redemption and Interest		Community evelopment I Improvement Projects	Go	Other vernmental Funds	C	Total Sovernmental Funds
ASSETS		1		-	100 040										
Cash and Cash Equivalents	\$ 1,102 102,400	5	22,980 71,036	\$	403,019 588,005	\$	99	\$	17,119	\$	77,793	\$	15,553	\$	537,665
Cash and Investments with Escrow Agent	102,400		11,030		566,005		-		172,490 338,533		439,137		190,447 72,552		1,563,515 411.085
Receivables (Net of Allowances):			C6				-		330,533		-		12,002		411,005
Property Tax					288,302				491,473				370,907		1,150,682
Accounts	209.386		3.778		4,429		2,435		2,971		2.626		16.608		242,233
Due From Other Funds	109,514		10.059		423,933		5.000		2,371		97,053		79,210		724,769
Due From Other Governments			452,721				0,000		2,578		57,000		38,463		735,640
Inventories	24,498								2,570				30,403		24,498
Restricted Cash and Cash Equivalents	389		3.220		1		24,868				211				28,689
Restricted Investments					-		593,643				2				593,643
Other Assets			4.075		24				_		_		-		4.075
Total Assets	A 000 107	S	567,869	\$	1,707,689	\$	626,045	\$	1,025,164	\$	616,820	\$	783,740	\$	6,016,494
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE Liabilities:		treet.			No.0101100010										
Voucher Warrants Payable	\$ 185,783	S	157,929	\$	117,027	\$	14	\$	-	\$	38,999	\$	64,877	\$	564,629
Bonds, Notes and Other Obligations Payable - Current	6		1.0		÷.		-		82,331		-		4,400		86,731
Accrued Interest	276,805		296.159		11,682		5.140		223,995 85,700		56,996		1,464 94,698		225,459 827,180
Accrued and Other Liabilities	69,811		9.861		2,920		5,140		65,700		95,373		67,648		245.613
Line of Credit and Commercial Paper			5,001		2,320		-		198.086		77,800		21,423		297,309
Claims Payable			-		-		-		130,000		11,000		21,420		13.326
Unearned Revenue	2,164		69,825		<u>i</u>				41.873						113.862
Total Liabilities	the second s		533,774	30 <u>.</u>	131,629	_	5,154		631,985		269,168		254,510	_	2,374,109
Deferred Inflows	2		259,140	24 07	249,002		1,576,293		420,051		-		314,563		2,819,049
Fund Balance:															
Nonspendable	24,498		and the second second		÷		-		-		-		-		24,498
Restricted			15,230		1,327,058		-		-		347,652		139,491		1,829,431
Committed	a second		10		23		620.891		-		-		75,176		696.067
Assigned	65,223		2 <del>0</del>		÷		-		-		-		-		65,223
Unassigned	51,557	1 000	(240,275)				(1,576,293)		(26,872)		-		-		(1,791,883)
Total Fund Balance	141,278		(225,045)		1,327,058		(955,402)		(26,872)		347,652		214,667		823,336
Total Liabilities, Deferred Inflows and Fund Balance	\$ 689,167	S	567,869	\$	1,707,689	S	626.045	S	1.025.164	S	616,820	\$	783,740	S	6,016,494

and the second sec

### THE CITY OF NEW YORK GOVERNMENTAL FUNDS BALANCE SHEET

JUNE 30, 2015 (in thousands)

503	General Fund	Capital Projects Fund	General Debt Service Fund	Nonmajor Governmental Funds	Adjustments/ Eliminations	Total Governmental Funds
ASSETS:						
Cash and cash equivalents Investments Accounts receivable: Real estate taxes (less allowance for uncollectible amounts of	\$ 6,960,112 6,499,378	\$ 48,499	s _	\$ 168,126 1,668,424	\$ _	\$ 7,176,737 8,167,802
\$230,295)	364,422					364,422
Federal, State and other aid	6.325.433	1.098.234				7,423,667
Taxes other than real estate Other receivables, net	5,832,296 1,614,328	=		610,735 404,868	<u> </u>	6,443,031 2,019,196
Due from other funds Due from component units, net Restricted cash and investments	3,023,132 1,311,505	993.028 611.970 751.924	1,973,168	3,264,591	(540,578)	4,016,539 1,923,475 5,989,683
Other assets		92,451	1,975,108	419,914		512.365
Total assets	\$31,930,606	\$ 3,596,106	\$1,973,168	\$7,077,615	\$(540,578)	\$44,036,917
	\$51,950,000	\$ 3,390,100	\$1,975,108	\$7,077,015	\$(340,378)	\$44,030,917
LIABILITIES: Accounts payable and accrued						
Accounts payable and accrued liabilities	\$13,626,047	\$ 1,400,594	\$ 2,948	\$ 776,548	\$	\$15,806,137
Real estate taxes	26,905					26,905
Personal income tax	45,626	199 <u>0</u>			1. The second	45,626
Other	208,567					208,567
Accrued judgments and claims	557,860	81,446				639,306
Unearned revenues		the second second		3,070		3,070
Due to other funds	1000	3,455,785		1,101,332	(540,578)	4,016,539
Due to component units, net	119,756					119,756
State and other aid	1,115,521	122 022				1,115,521
Other liabilities	3,637,653	437,872		1 000 0 000		4,075,525
Total liabilities	19,337,935	5,375,697	2,948	1,880,950	(540,578)	26,056,952
DEFERED INFLOWS OF RESOURCES:	1 001 005					C 001 005
Prepaid real estate taxes	6,994,205 7,331					6,994,205
Grant advances	271.564					7,331
Taxes other than real estate	4,624,782					4,624,782
Other deferred inflows of resources	227,168			818,479		1.045.647
Total deferred inflows of						streament of the
resources	12,125,050	100		818,479	1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 -	12,943,529
FUND BALANCES: Nonspendable	467,621			619		468,240
Restricted		751.924	427,588	2,555,243		3,734,755
Committed			1,542,632			1,542,632
Assigned				1,822,324		1,822,324
Unassigned		(2,531,515)				(2,531,515)
Total fund balances (deficit)	467,621	(1,779,591)	1,970,220	4,378,186		5,036,436
Total liabilities, deferred inflows of resources and fund balances	\$31,930,606	\$ 3,596,106	\$1,973,168	\$7,077,615	\$(540,578)	\$44,036,917

## **Restricted Fund Balance**

- 2. Restricted Fund Balance: Includes amounts <u>externally</u> constrained for specific purposes by:
  - External parties
    - *Ex. Creditors or bondholders*
  - Enabling legislation
    - •*Ex. Law or regulations*

## **Restricted Fund Balance**

## • Funds must likely to be included:

- Special revenue
- Debt service
- Capital projects

### Exhibit 3 CITY OF CHICAGO, ILLINOIS BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2014 (Amounts are in Thousands of Dollars)

	General	an	eral, State nd Local Grants	31 <u>-</u>	Special Taxing Areas		Service Concession and Reserve	F	Bond, Note Redemption and Interest		Community evelopment I Improvement Projects	Go	Other vernmental Funds	C	Total Sovernmental Funds
ASSETS		1		-	100 040										
Cash and Cash Equivalents	\$ 1,102 102,400	5	22,980 71,036	\$	403,019 588,005	\$	99	\$	17,119	\$	77,793	\$	15,553	\$	537,665
Cash and Investments with Escrow Agent	102,400		11,030		566,005		-		172,490 338,533		439,137		190,447 72,552		1,563,515 411.085
Receivables (Net of Allowances):			C6				-		330,533		-		12,002		411,065
Property Tax					288,302				491,473				370,907		1,150,682
Accounts	209.386		3.778		4,429		2,435		2,971		2.626		16.608		242,233
Due From Other Funds	109,514		10.059		423,933		5.000		2,371		97,053		79,210		724,769
Due From Other Governments			452,721				0,000		2,578		57,000		38,463		735,640
Inventories	24,498								2,570				30,403		24,498
Restricted Cash and Cash Equivalents	389		3.220		1		24,868				211				28,689
Restricted Investments					-		593,643				2				593,643
Other Assets			4.075		24				_		_		-		4.075
Total Assets	A 000 107	S	567,869	\$	1,707,689	\$	626,045	\$	1,025,164	\$	616,820	\$	783,740	\$	6,016,494
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE Liabilities:		treet.			No.0101100010										
Voucher Warrants Payable	\$ 185,783	S	157,929	\$	117,027	\$	14	\$	-	\$	38,999	\$	64,877	\$	564,629
Bonds, Notes and Other Obligations Payable - Current	6 <del>-</del>		1.0		÷.		-		82,331		-		4,400		86,731
Accrued Interest	276,805		296.159		11,682		5.140		223,995 85,700		56,996		1,464 94,698		225,459 827,180
Accrued and Other Liabilities	69,811		9.861		2,920		5,140		65,700		95,373		67,648		245.613
Line of Credit and Commercial Paper			5,001		2,320		-		198.086		77,800		21,423		297,309
Claims Payable			-		-		-		130,000		11,000		21,420		13.326
Unearned Revenue	2,164		69,825		<u>i</u>				41.873						113.862
Total Liabilities	the second s		533,774	30 <u>.</u>	131,629	_	5,154		631,985		269,168		254,510	_	2,374,109
Deferred Inflows	2		259,140	24 07	249,002		1,576,293		420,051		-		314,563		2,819,049
Fund Balance:															
Nonspendable	24,498		and the second second		÷		-		-		-		-		24,498
Restricted			15,230		1,327,058		-		-		347,652		139,491		1,829,431
Committed	a second		10		12		620.891		-		-		75,176		696.067
Assigned	65,223		2 <del>0</del>		÷		-		-		-		-		65,223
Unassigned	51,557	1 000	(240,275)				(1,576,293)		(26,872)		-		-		(1,791,883)
Total Fund Balance	141,278		(225,045)		1,327,058		(955,402)		(26,872)		347,652		214,667		823,336
Total Liabilities, Deferred Inflows and Fund Balance	\$ 689,167	S	567,869	\$	1,707,689	S	626.045	S	1.025.164	S	616,820	\$	783,740	S	6,016,494

and the second s

### THE CITY OF NEW YORK GOVERNMENTAL FUNDS BALANCE SHEET

JUNE 30, 2015 (in thousands)

503	General Fund	Capital Projects Fund	General Debt Service Fund	Nonmajor Governmental Funds	Adjustments/ Eliminations	Total Governmental Funds
ASSETS:						
Cash and cash equivalents Investments Accounts receivable: Real estate taxes (less allowance for uncollectible amounts of	\$ 6,960,112 6,499,378	\$ 48,499	s _	\$ 168,126 1,668,424	\$ _	\$ 7,176,737 8,167,802
\$230,295)	364,422					364,422
Federal, State and other aid	6.325.433	1.098.234				7,423,667
Taxes other than real estate Other receivables, net	5,832,296 1,614,328	=		610,735 404,868	=	6,443,031 2,019,196
Due from other funds Due from component units, net Restricted cash and investments	3,023,132 1,311,505	993.028 611.970 751.924	1,973,168	3,264,591	(540,578)	4,016,539 1,923,475 5,989,683
Other assets		92,451	1,975,108	419,914		512.365
Total assets	\$31,930,606	\$ 3,596,106	\$1,973,168	\$7,077,615	\$(540,578)	\$44,036,917
	\$51,950,000	\$ 3,390,100	\$1,975,108	\$7,077,015	\$(340,378)	\$44,030,917
LIABILITIES: Accounts payable and accrued						
Accounts payable and accrued liabilities	\$13,626,047	\$ 1,400,594	\$ 2,948	\$ 776,548	\$	\$15,806,137
Real estate taxes	26,905					26,905
Personal income tax	45,626	199 <u>0</u>			1. The second	45,626
Other	208,567					208,567
Accrued judgments and claims	557,860	81,446				639,306
Unearned revenues		the second second		3,070		3,070
Due to other funds	1000	3,455,785		1,101,332	(540,578)	4,016,539
Due to component units, net	119,756					119,756
State and other aid	1,115,521	122 022				1,115,521
Other liabilities	3,637,653	437,872		1 000 0 000		4,075,525
Total liabilities	19,337,935	5,375,697	2,948	1,880,950	(540,578)	26,056,952
DEFERED INFLOWS OF RESOURCES:	1 001 005					C 001 005
Prepaid real estate taxes	6,994,205 7,331					6,994,205
Grant advances	271.564					7,331
Taxes other than real estate	4,624,782					4,624,782
Other deferred inflows of resources	227,168			818,479		1.045.647
Total deferred inflows of		- 56 <del>1</del>				
resources	12,125,050	100		818,479	1. The second	12,943,529
FUND BALANCES: Nonspendable	467,621			619		468,240
Restricted		751.924	427,588	2,555,243		3,734,755
Committed			1,542,632			1,542,632
Assigned				1,822,324		1,822,324
Unassigned		(2,531,515)				(2,531,515)
Total fund balances (deficit)	467,621	(1,779,591)	1,970,220	4,378,186		5,036,436
Total liabilities, deferred inflows of resources and fund balances	\$31,930,606	\$ 3,596,106	\$1,973,168	\$7,077,615	\$(540,578)	\$44,036,917

## **Committed Fund Balance**

**3. Committed Fund Balance**: Constraints imposed (**internally**) by formal action of the government's highest level of decision-making authority.

•Committed funds include contractual obligations for which existing resources in the fund have been specifically committed for use.

## **Committed Fund Balance**

### **3. Committed Fund Balance:**

**Note**: In contrast to fund balance that is restricted by enabling legislation, amounts in the committed fund balance can be **redeployed** for other purposes with appropriate due process.

## **Committed Fund Balance**

## • Funds must likely to be included:

- Special revenue
- Debt service
- Capital projects

### Exhibit 3 CITY OF CHICAGO, ILLINOIS BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2014 (Amounts are in Thousands of Dollars)

	General	an	eral, State nd Local Grants	31 <u>-</u>	Special Taxing Areas		Service Concession and Reserve	F	Bond, Note Redemption and Interest		Community evelopment I Improvement Projects	Go	Other vernmental Funds	C	Total Sovernmental Funds
ASSETS		1		-	100 040										
Cash and Cash Equivalents	\$ 1,102 102,400	5	22,980 71,036	\$	403,019 588,005	\$	99	\$	17,119	\$	77,793	\$	15,553	\$	537,665
Cash and Investments with Escrow Agent	102,400		11,030		566,005		-		172,490 338,533		439,137		190,447 72,552		1,563,515 411.085
Receivables (Net of Allowances):			C6				-		330,533		-		12,002		411,065
Property Tax					288,302				491,473				370,907		1,150,682
Accounts	209.386		3.778		4,429		2,435		2,971		2.626		16.608		242,233
Due From Other Funds	109,514		10.059		423,933		5.000		2,371		97,053		79,210		724,769
Due From Other Governments			452,721				0,000		2,578		57,000		38,463		735,640
Inventories	24,498								2,570				30,403		24,498
Restricted Cash and Cash Equivalents	389		3.220		1		24,868				211				28,689
Restricted Investments					-		593,643				2				593,643
Other Assets			4.075		24				_		_		-		4.075
Total Assets	A 000 107	S	567,869	\$	1,707,689	\$	626,045	\$	1,025,164	\$	616,820	\$	783,740	\$	6,016,494
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE Liabilities:		treet.			No.0101100010										
Voucher Warrants Payable	\$ 185,783	S	157,929	\$	117,027	\$	14	\$	-	\$	38,999	\$	64,877	\$	564,629
Bonds, Notes and Other Obligations Payable - Current	6		1.0		÷.		-		82,331		-		4,400		86,731
Accrued Interest	276,805		296.159		11,682		5.140		223,995 85,700		56,996		1,464 94,698		225,459 827,180
Accrued and Other Liabilities	69,811		9.861		2,920		5,140		65,700		95,373		67,648		245.613
Line of Credit and Commercial Paper			5,001		2,320		-		198.086		77,800		21,423		297,309
Claims Payable			-		-		-		130,000		11,000		21,420		13.326
Unearned Revenue	2,164		69,825		<u>i</u>				41.873						113.862
Total Liabilities	the second s		533,774	30 <u>.</u>	131,629	_	5,154		631,985		269,168		254,510	_	2,374,109
Deferred Inflows	2		259,140	24 07	249,002		1,576,293		420,051		-		314,563		2,819,049
Fund Balance:															
Nonspendable	24,498		and the second second		÷		-		-		-		-		24,498
Restricted			15,230		1,327,058		-		-		347,652		139,491		1,829,431
Committed	a second		10		23		620.891		-		-		75,176		696.067
Assigned	65,223		2 <del>0</del>		÷		-		-		-		-		65,223
Unassigned	51,557	1 000	(240,275)				(1,576,293)		(26,872)		-		-		(1,791,883)
Total Fund Balance	141,278		(225,045)		1,327,058		(955,402)		(26,872)		347,652		214,667		823,336
Total Liabilities, Deferred Inflows and Fund Balance	\$ 689,167	S	567,869	\$	1,707,689	S	626.045	S	1.025.164	S	616,820	\$	783,740	S	6,016,494

### THE CITY OF NEW YORK GOVERNMENTAL FUNDS BALANCE SHEET

JUNE 30, 2015 (in thousands)

503	General Fund	Capital Projects Fund	General Debt Service Fund	Nonmajor Governmental Funds	Adjustments/ Eliminations	Total Governmental Funds
ASSETS:						
Cash and cash equivalents Investments Accounts receivable: Real estate taxes (less allowance for uncollectible amounts of	\$ 6,960,112 6,499,378	\$ 48,499	s _	\$ 168,126 1,668,424	\$ _	\$ 7,176,737 8,167,802
\$230,295)	364,422					364,422
Federal, State and other aid	6.325.433	1.098.234				7,423,667
Taxes other than real estate Other receivables, net	5,832,296 1,614,328	=		610,735 404,868	<u> </u>	6,443,031 2,019,196
Due from other funds Due from component units, net Restricted cash and investments	3,023,132 1,311,505	993.028 611.970 751.924	1,973,168	3,264,591	(540,578)	4,016,539 1,923,475 5,989,683
Other assets		92,451	1,975,108	419,914		512.365
Total assets	\$31,930,606	\$ 3,596,106	\$1,973,168	\$7,077,615	\$(540,578)	\$44,036,917
	\$51,950,000	\$ 3,390,100	\$1,975,108	\$7,077,015	\$(340,378)	\$44,030,917
LIABILITIES: Accounts payable and accrued						
Accounts payable and accrued liabilities	\$13,626,047	\$ 1,400,594	\$ 2,948	\$ 776,548	\$	\$15,806,137
Real estate taxes	26,905					26,905
Personal income tax	45,626	199 <u>0</u>			1. The second	45,626
Other	208,567					208,567
Accrued judgments and claims	557,860	81,446				639,306
Unearned revenues		and a second second		3,070		3,070
Due to other funds	1000	3,455,785		1,101,332	(540,578)	4,016,539
Due to component units, net	119,756					119,756
State and other aid	1,115,521	122 022				1,115,521
Other liabilities	3,637,653	437,872		1 000 0 000		4,075,525
Total liabilities	19,337,935	5,375,697	2,948	1,880,950	(540,578)	26,056,952
DEFERED INFLOWS OF RESOURCES:	1 001 005					C 001 005
Prepaid real estate taxes	6,994,205 7,331					6,994,205
Grant advances	271.564					7,331
Taxes other than real estate	4,624,782					4,624,782
Other deferred inflows of resources	227,168			818,479		1.045.647
Total deferred inflows of						
resources	12,125,050	100		818,479	1. The second	12,943,529
FUND BALANCES: Nonspendable	467,621			619		468,240
Restricted		751.924	427,588	2,555,243		3,734,755
Committed			1,542,632			1,542,632
Assigned				1,822,324		1,822,324
Unassigned		(2,531,515)				(2,531,515)
Total fund balances (deficit)	467,621	(1,779,591)	1,970,220	4,378,186		5,036,436
Total liabilities, deferred inflows of resources and fund balances	\$31,930,606	\$ 3,596,106	\$1,973,168	\$7,077,615	\$(540,578)	\$44,036,917

## **Assigned Fund Balance**

- 4. Assigned Fund Balance: Includes amounts a government explicitly intends to use for specific purposes.
  - Amounts neither restricted nor committed.
  - Intent can be expressed by either a governing body, an official, a finance committee, which has been delegated the authority to assign amounts to be used for specific purposes.

## **Assigned Fund Balance**

## • Funds must likely to be included:

Debt service

Capital projects

### Exhibit 3 CITY OF CHICAGO, ILLINOIS BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2014 (Amounts are in Thousands of Dollars)

	General	an	eral, State d Local Grants	35	Special Taxing Areas		Service Concession and Reserve	F	Bond, Note Redemption and Interest	D	Community evelopment I Improvement Projects	Go	Other wernmental Funds	C	Total Sovernmental Funds
ASSETS				-		-		-							
Cash and Cash Equivalents	\$ 1,102 102,400	3	22,980 71,036	\$	403,019 588,005	\$	99	\$	17,119 172,490	\$	77,793 439,137	\$	15,553 190,447	\$	537,665 1.563,515
Cash and Investments with Escrow Agent	102,400		11,030				-		338,533		439,137		72,552		411.085
Receivables (Net of Allowances):							-		330,333		-		12,002		411,005
Property Tax			00		288.302				491,473		_		370,907		1,150,682
Accounts	209.386		3.778		4,429		2,435		2,971		2.626		16.608		242,233
Due From Other Funds	109,514		10.059		423,933		5,000		2,071		97,053		79,210		724,769
Due From Other Governments			452,721				5,000		2,578		57,000		38,463		735,640
Inventories	24,498						_		2,570				50,405		24,498
Restricted Cash and Cash Equivalents	389		3,220		1		24,868				211				28,689
Restricted Investments	-				-		593,643				2				593,643
Other Assets			4.075		24								-		4.075
Total Assets	\$ 689,167	S	567,869	\$	1,707,689	\$	626,045	\$	1,025,164	\$	616,820	\$	783,740	\$	6,016,494
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE Liabilities:															
Voucher Warrants Payable	\$ 185,783	S	157,929	\$	117,027	\$	14	\$	-	\$	38,999	\$	64,877	\$	564,629
Bonds, Notes and Other Obligations Payable - Current Accrued Interest					1		-		82,331 223,995		-		4,400 1,464		86,731 225,459
Due To Other Funds	276,805		296,159		11,682		5.140		85,700		56,996		94,698		827,180
Accrued and Other Liabilities	69.811		9,861		2,920		3,140		00,700		95,373		67,648		245.613
Line of Credit and Commercial Paper	-		5.00.						198.086		77,800		21,423		297,309
Claims Payable	13,326		-		-		-								13.326
Unearned Revenue	2,164		69.825		5		-		41.873		-		-		113.862
Total Liabilities	547,889		533,774	3 <u>0</u>	131,629		5,154		631,985		269,168		254,510	_	2,374,109
Deferred Inflows	2 2	2 80 	259,140	38 97	249,002		1,576,293		420,051		-		314,563		2,819,049
Fund Balance:															
Nonspendable	24,498		and the second second				-		-		-		-		24,498
Restricted			15,230		1,327,058		-		-		347,652		139,491		1,829,431
Committed	a second second		16		8		620,891		-		-		75,176		696,067
Assigned	65,223		2 <del>0</del>		÷.		-		-		-		-		65,223
Unassigned	51,557	0	(240,275)				(1,576,293)		(26,872)		-		-		(1,791,883)
Total Fund Balance	141,278	(	(225,045)		1,327,058		(955,402)		(26,872)		347,652		214,667	_	823,336
Total Liabilities, Deferred Inflows and Fund Balance	\$ 689,167	S	567,869	\$	1,707,689	S	626.045	S	1.025.164	S	616,820	s	783,740	S	6,016,494

# Unassigned Fund Balance Unassigned Fund Balance: Is the residual classification for the general fund and comprises all amounts not included in the other classifications.

## **Unassigned Fund Balance**

## • Funds must likely to be included:

General Fund

### Exhibit 3 CITY OF CHICAGO, ILLINOIS BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2014 (Amounts are in Thousands of Dollars)

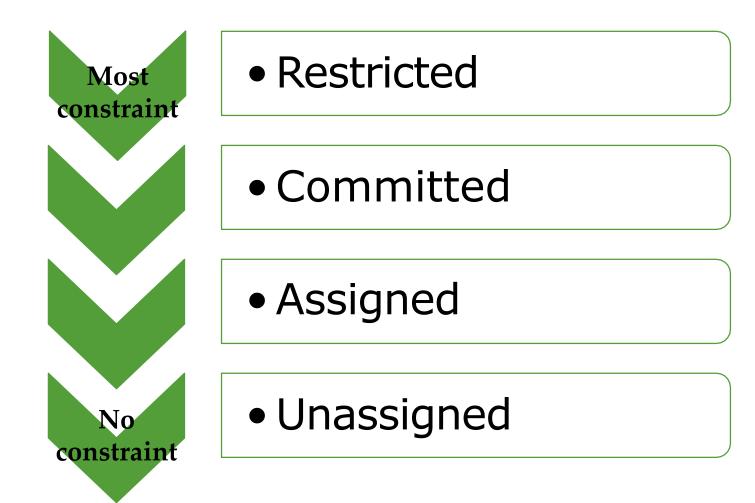
	General	an	eral, State d Local Grants	35	Special Taxing Areas		Service Concession and Reserve	F	Bond, Note Redemption and Interest	D	Community evelopment I Improvement Projects	Go	Other wernmental Funds	C	Total Sovernmental Funds
ASSETS				-		-		-				-			
Cash and Cash Equivalents	\$ 1,102 102,400	3	22,980 71,036	\$	403,019 588,005	\$	99	\$	17,119 172,490	\$	77,793 439,137	\$	15,553 190,447	\$	537,665 1.563,515
Cash and Investments with Escrow Agent	102,400		11,030				-		338,533		439,137		72,552		411.085
Receivables (Net of Allowances):							-		330,333		-		12,002		411,005
Property Tax			00		288.302				491,473		_		370,907		1,150,682
Accounts	209.386		3.778		4,429		2,435		2,971		2.626		16.608		242,233
Due From Other Funds	109,514		10.059		423,933		5,000		2,071		97,053		79,210		724,769
Due From Other Governments			452,721				5,000		2,578		57,000		38,463		735,640
Inventories	24,498						_		2,570				50,405		24,498
Restricted Cash and Cash Equivalents	389		3,220		1		24,868				211				28,689
Restricted Investments	-				-		593,643				2				593,643
Other Assets			4.075		24								-		4.075
Total Assets	\$ 689,167	S	567,869	\$	1,707,689	\$	626,045	\$	1,025,164	\$	616,820	\$	783,740	\$	6,016,494
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE Liabilities:															
Voucher Warrants Payable	\$ 185,783	S	157,929	\$	117,027	\$	14	\$	-	\$	38,999	\$	64,877	\$	564,629
Bonds, Notes and Other Obligations Payable - Current Accrued Interest					1		-		82,331 223,995		-		4,400 1,464		86,731 225,459
Due To Other Funds	276,805		296,159		11,682		5.140		85,700		56,996		94,698		827,180
Accrued and Other Liabilities	69.811		9,861		2,920		3,140		00,700		95,373		67,648		245.613
Line of Credit and Commercial Paper	-		5.00.						198.086		77,800		21,423		297,309
Claims Payable	13,326		~		-		-								13.326
Unearned Revenue	2,164		69.825		5		-		41.873		-		-		113.862
Total Liabilities	547,889		533,774	3 <u>0</u>	131,629		5,154		631,985		269,168		254,510	_	2,374,109
Deferred Inflows	2 2	2 80 	259,140	38 97	249,002		1,576,293		420,051		-		314,563		2,819,049
Fund Balance:															
Nonspendable	24,498		and the second second				-		-		-		-		24,498
Restricted			15,230		1,327,058		-		-		347,652		139,491		1,829,431
Committed	a second second		16		8		620,891		-		-		75,176		696,067
Assigned	65,223		2 <del>0</del>		÷.		-		-		-		-		65,223
Unassigned	51,557	0	(240,275)				(1,576,293)		(26,872)		-		-		(1,791,883)
Total Fund Balance	141,278	(	(225,045)		1,327,058		(955,402)		(26,872)		347,652		214,667	_	823,336
Total Liabilities, Deferred Inflows and Fund Balance	\$ 689,167	S	567,869	\$	1,707,689	S	626.045	S	1.025.164	S	616,820	s	783,740	S	6,016,494

#### THE CITY OF NEW YORK GOVERNMENTAL FUNDS BALANCE SHEET

JUNE 30, 2015 (in thousands)

505	General Fund	Capital Projects Fund	General Debt Service Fund	Nonmajor Governmental Funds	Adjustments/ Eliminations	Total Governmental Funds
ASSETS:						
Cash and cash equivalents Investments Accounts receivable: Real estate taxes (less allowance for uncollectible amounts of	\$ 6,960,112 6,499,378	\$ 48,499	s _	\$ 168,126 1,668,424	\$ _	\$ 7,176,737 8,167,802
\$230,295)	364,422					364,422
Federal, State and other aid	6.325.433	1.098.234				7,423,667
Taxes other than real estate Other receivables, net	5,832,296 1,614,328	=		610,735 404,868	<u> </u>	6,443,031 2,019,196
Due from other funds Due from component units, net Restricted cash and investments	3,023,132 1,311,505	993,028 611,970 751,924	1,973,168	3,264,591	(540,578)	4,016,539 1,923,475 5,989,683
Other assets		92,451	1,975,108	419,914		512.365
Total assets	\$31,930,606	\$ 3,596,106	\$1,973,168	\$7,077,615	\$(540,578)	\$44,036,917
	\$51,950,000		\$1,975,108	\$7,077,015	\$(340,378)	\$44,030,917
LIABILITIES: Accounts payable and accrued						
Accounts payable and accrued liabilities	\$13,626,047	\$ 1,400,594	\$ 2,948	\$ 776,548	\$	\$15,806,137
Real estate taxes	26,905					26,905
Personal income tax	45,626		1000 - 1000 - 1000 - 1000 - 1000 - 1000 - 1000 - 1000 - 1000 - 1000 - 1000 - 1000 - 1000 - 1000 - 1000 - 1000 -		1. The second	45,626
Other	208,567					208,567
Accrued judgments and claims	557,860	81,446				639,306
Unearned revenues		and a second second		3,070		3,070
Due to other funds	1000	3,455,785		1,101,332	(540,578)	4,016,539
Due to component units, net	119,756					119,756
State and other aid	1,115,521	122 022				1,115,521
Other liabilities	3,637,653	437,872		1 000 0 000		4,075,525
Total liabilities	19,337,935	5,375,697	2,948	1,880,950	(540,578)	26,056,952
DEFERED INFLOWS OF RESOURCES:	6.001.005					C 001 005
Prepaid real estate taxes	6,994,205 7,331					6,994,205
Grant advances	271.564					7,331
Taxes other than real estate	4,624,782					4,624,782
Other deferred inflows of resources	227,168			818,479		1.045.647
Total deferred inflows of		1989				streament of the state
resources	12,125,050	1		818,479		12,943,529
FUND BALANCES: Nonspendable	467,621			619		468,240
Restricted		751,924	427.588	2,555,243		3,734,755
Committed			1,542,632			1,542,632
Assigned				1,822,324		1,822,324
Unassigned		(2,531,515)				(2,531,515)
Total fund balances (deficit)	467,621	(1,779,591)	1,970,220	4,378,186		5,036,436
Total liabilities, deferred inflows of resources and fund balances	\$31,930,606	\$ 3,596,106	\$1,973,168	\$7,077,615	\$(540,578)	\$44,036,917

### Level of Constraints (GASB-54



# **Fund Balance Disclosure**

- Disclosure in Financial Statements: The government should disclose:
  - 1. For the <u>assigned fund</u> balance, the <u>body or official authorized</u> <u>to assign</u> amounts to a specific purpose and what policy is established.
  - 2. The <u>order</u> in which restricted, committed, assigned, and unassigned amounts are spent when amounts in more than one classification are available for a particular purpose.
  - 3. The <u>purpose</u> of each major <u>special revenue fund</u>.

### Full Accrual

- Revenues recognized when earned.
- Expenses recognized when incurred.

### Cash

- Revenues recognized when available.
- Expenses/expenditures recognized when paid.

### Modified Accrual

- Revenues are recognized when measurable and available.
- Expenditures when incurred.
- Excludes the recognition of both:
  - Long-term assets
  - Long-term liabilities

### Example: Page 44

- A newly formed public school district accounts for its operations on a modified accrual basis.
- It maintains four funds:
  - General
  - Capital
  - Debt Service
  - Special Revenue

### Example: Page 44

1. The district levied \$9.0 million of general property taxes, of which it actually collected \$8.8 million. The taxes are unassigned, they can be used for any legitimate educational purpose. What is the fund? What is the JE?

### Example: Page 44

1. The district levied \$9.0 million of general property taxes, of which it actually collected \$8.8 million. The taxes are unassigned, they can be used for any legitimate educational purpose. What is the fund? What is the JE?

#### General Fund

Cash	8.8	
Property taxes receivable	0.2	
Property tax revenue		9.0

#### To record property taxes

### Example: Page 44

2. The district received a state grant of \$0.2 million to purchase computers. What is the fund? What is the JE?

### Example: Page 44

2. The district received a state grant of \$0.2 million to purchase computers. What is the fund? What is the JE?

<u>Special Revenue Fund</u>	
Cash	0.2
Grant revenue	0.2

To record a state grant restricted for the acquisition of computers.

### Example: Page 44

3. The district issued \$12.0 million in long-term bonds to construct a school building. What is the fund? What is the JE?

### Example: Page 44

3. The district issued \$12.0 million in long-term bonds to construct a school building. What is the fund? What is the JE?

### **Capital Projects Fund**

Cash

12.0

Other financing source: Proceeds from borrowing 12.0

To record the issuance of bonds

### Example: Page 44

- <u>Capital project fund</u> is on <u>modified accrual basis</u>, which excludes the recognition of both long-term assets and long-term liabilities.
- The proceeds are recognized in a revenue-type account, one that will cause fund balance, rather than a liability, to increase.
- Of course, the district <u>must maintain a record of both its long-lived</u> <u>assets and obligations</u> in capital asset and long-term obligation ledgers. They will also be recorded in the <u>district's government-</u> <u>wide statements</u>.

### Example: Page 44

4. The district constructed the school building for \$11.0 million. What is the fund? What is the JE?

### Example: Page 44

4. The district constructed the school building for \$11.0 million. What is the fund? What is the JE?

#### **Capital Project Fund**

Construction of building (expenditure) 11.0 Cash 11.0

To record the costs of constructing the school building.

### Example: Page 44

5. The district incurred \$6.0 million in general operating expenditures, of which it actually paid \$5.5 million. What is the fund? What is the JE?

#### Example: Page 44

5. The district incurred \$6.0 million in general operating expenditures, of which it actually paid \$5.5 million. What is the fund? What is the JE?

#### General Fund

General operating expenditures	6.0
Cash	5.5
Accounts payable	0.5

To record general operating expenditures.

### Example: Page 44

6. Using its state grant, the district purchased computers for \$0.1 million. What is the fund? What is the JE?

### Example: Page 44

6. Using its state grant, the district purchased computers for \$0.1 million. What is the fund? What is the JE?

### **Special Revenue Fund**

Acquisition of computers (expenditures) 0.1

Cash

0.1

To record the acquisition of computers.

### Example: Page 44

•As with construction of the building, the district would recognize the acquisition as an expenditure, but record the asset in a supplementary ledger or list as well as the government-wide statements.

### Example: Page 44

7. The district transferred \$1.1 million from the general fund to the debt service fund to make the first payments of both principal and interest that are due in the following year. What is the fund? What is the JE?

### Example: Page 44

7. The district transferred \$1.1 million from the general fund to the debt service fund to make the first payments of both principal and interest that are due in the following year. What is the fund? What is the JE?

### **General Fund and Debt Service Fund.**

### Example: Page 44

7. The district transferred \$1.1 million from the general fund to the debt service fund to make the first payments of both principal and interest that are due in the following year. What is the fund? What is the JE?

#### **General Fund**

Other financing use: Nonreciprocal transfer-out to debt service fund 1.1 Cash 1.1

To record transfer to the debt service fund.

### Example: Page 44

7. The district transferred \$1.1 million from the general fund to the debt service fund to make the first payments of both principal and interest that are due in the following year. What is the fund? What is the JE?

#### **Debt Service Fund**

Cash

1.1

Other financing source: Nonreciprocal transfer-in from general fund 1.1 *To record transfer from the general fund.* 

# **Not-for-Profit Entities**

- Unless mandated by law, not for profit organizations need <u>not employ fund accounting</u> for purposes of internal accounting and administration.
- They must, however, comply with FASB requirements for external reporting. They need only distinguish between resources that are <u>restricted</u> and those that are <u>unrestricted</u>.

# **Not-for-Profit Entities**

- The FASB requires that not-for-profits classify their net assets into three categories based on the restrictions of donors:
  - Unrestricted
  - Temporarily restricted
  - Permanently restricted

# **Not-for-Profit Entities**

- **Temporarily restricted**: Resources that must be used for a specific purpose, or cannot be spent until sometime in the future.
- Permanently restricted: Only the income form which can be spend.